Management Plan

For Antarctic Specially Protected Area No. 159
CAPE ADARE, BORCHGREVINK COAST

(including Historic Site and Monument No. 22, the historic huts of Carsten Borchgrevink and Scott’s Northern Party and their precincts)

1. Description of Values to be Protected

The historic value of this Area was formally recognized when it was listed as Historic Site and Monument No. 22 in Recommendation VII-9 (1972). It was designated as Specially Protected Area No. 29 in Measure 1 (1998) and redesignated as Antarctic Specially Protected Area 159 in Decision 1 (2002). The Management Plan was reviewed and a revised version was adopted by means of Measure 2 (2005) and Measure 11 (2011).

There are three main structures in the Area. Two huts were built in February 1899 during the British Antarctic Southern Cross Expedition led by Carston E. Borchgrevink (1898-1900). One hut served as a living hut and the other as a store. They were used for the first winter spent on the Antarctic continent. The collapsing remains of a third hut built in February 1911 for the Northern party led by Victor L.A. Campbell of Robert Falcon Scotts British Antarctic Terra Nova Expeditions (1910-1913), is situated 30 meters to the north of Borchgrevink’s hut. The Northern party wintered in this hut in 1911.

In addition to these features there are numerous other historic relics located in the Area. These include stores depots, a latrine structure, two anchors from the ship Southern Cross, an ice anchor from the ship Terra Nova, and supplies of coal briquettes. Other historic items within the Area are buried in guano. Collectively, the three huts and associated historic relics are listed as Historic Site and Monument No. 22.

Cape Adare is one of the principal sites of early human activity in Antarctica as it includes the first building erected on the continent. It is an important symbol of the Heroic Age of Antarctic exploration and, as such, has considerable historical significance. Some of the earliest advances in the study of earth sciences, meteorology, flora and fauna in Antarctica are associated with the two earliest expeditions based at this site. The history of these activities and the contribution they have made to the understanding and awareness of Antarctica give this Area significant scientific, aesthetic and historic value.

Cape Adare is situated in Environment U – North Victoria Land geologic based on the Environmental Domains Analysis for Antarctica (Resolution 3 (2008)) and in Region 8 – North Victoria Land based on the Antarctic Conservation Biogeographic Regions (Resolution 6 (2012)). Other protected areas within Environment U include 106, 165, 173, and 175.

2. Aims and Objectives

The aim of the Management Plan is to provide protection for the Area and its features so that its values can be preserved. The objectives of the Plan are to:

- avoid degradation of, or substantial risk to, the values of the Area;
- maintain the historic values of the Area through planned conservation work which may include:
  - ‘on-site’ maintenance,
  - monitoring the condition of artefacts and structures, and the factors which affect them, and
- conservation of artefacts to be conducted on and off site;
- allow management activities which support the protection of the values and features of the Area including:
  - mapping and otherwise recording the disposition of historic items in the hut environs, and
- recording other relevant historic data;
- prevent unnecessary human disturbance to the Area, its features and artefacts through managed access to Borchgrevink’s hut.
3. Management Activities

- A programme of conservation work shall be undertaken on the historic huts and associated structures and artefacts in the Area.
- Visits shall be made as necessary for management purposes.
- Systematic monitoring shall be put in place to assess the impacts of present visitor limits, and the results and any related management recommendations included in reviews of this Management Plan.
- National Antarctic Programmes operating in, or those with an interest in, the Area shall consult together with a view to ensuring the above management activities are implemented.
- Copies of this Management Plan, including maps of the Area, shall be made available at the nearest operational research/field stations and will be provided to ships visiting the Area and vicinity.

4. Period of Designation

Designated for an indefinite period.

5. Maps

Map A: Cape Adare regional map. This map shows the Cape Adare region along with the boundaries of the Area with significant topographic features. It also shows the approximate location of significant historical items within the Area.

Map B: Cape Adare site map. This map shows the approximate location of specific historic relics and structures within the Area.

6. Description of the Area

6(i) Geographical coordinates, boundary markers and natural features

Cape Adare is a generally ice free, prominent volcanic headland, at the northern extremity of Victoria Land, which marks the western approaches to the Ross Sea. The Area is located to the south west of the Cape on the southern shore of Ridley Beach, which encloses a large, flat, triangular area of shingle.

The whole of the flat area and the lower western slopes of the Adare Peninsula are occupied by one of the largest Adélie penguin (*Pygoscelis adeliae*) colonies in Antarctica. The penguins have almost completely occupied the Area and the need to avoid disturbance often restricts access to the huts.

6(ii) Access to the Area

There are no designated helicopter pads in the vicinity of the Area. Helicopter landings should be avoided as for most of the summer season it is difficult to operate helicopters without causing disturbance to penguins and skuas. Landings from the sea by boat, or vehicles travelling on the sea ice, may be made directly onto the beach as ice and surf conditions allow. From the beach, access to the Area is by foot. Care must be taken to avoid damage to artefacts in the Area and disturbance to birds nesting on and around the structures.

6(iii) Location of structures within and adjacent to the Area

Apart from a Treaty plaque all structures within the Area are of historic origin. Major features of the Area include Borchgrevink's *Southern Cross* Expedition living hut and the unroofed stores hut.

Scott's Northern Party hut is situated 30 meters to the north of Borchgrevink's living hut and is in a state of collapse.

In addition to these structures there are many other historic relics distributed around the Area. These include stores depots, a latrine structure, two anchors from the ship *Southern Cross*, an ice anchor from the ship *Terra Nova*, and supplies of coal. Many of these items are either partly or completely covered in the guano of the Adélie penguins which also occupy the Area.

The grave (Historic Site and Monument No. 23) of Nicolai Hanson (biologist with the *Southern Cross* Expedition) is located approximately 1.5 km north east of historic huts. It is marked by a large boulder with an iron cross, a brass plaque and a white cross marked out in quartz pebbles.

6(iv) Location of other Protected Areas in the vicinity

The nearest protected area is ASPA 106 (previously SPA No. 7), approximately 115 km to the south, on the western side of Cape Hallett.

6(v) Special Zones within the Area

There are no special zones within the Area.

The boundaries of the ASPA are:

- North, an east-west line drawn 50 metres north of the Northern Party Hut;
- East, a north-south line drawn 50 metres to the east of Borchgrevink's stores hut. The north east corner of the boundary is 71° 18.502'S, 170° 11.735'E and the south east corner of the boundary is 71° 18.633'S 170°11.735'E;
- West, a north-south line drawn 50 metres to the west of Borchgrevink's living hut. The north west corner of the boundary is 71° 18.502'S, 170° 11.547'E and the south west corner of the boundary is 71° 18.591'S, 170° 11.547'E; and
- South, the high tide mark of Ridley Beach.

Skuas (*Catharacta maccormicki*) nest in the vicinity and Weddell seals (*Leptonychotes weddellii*) also haul up along the beach.
7. Terms and Conditions for Entry

Entry to the Area is prohibited except in accordance with a Permit. Permits shall be issued only by appropriate national authorities and may contain both general and specific conditions. A Permit may be issued by a national authority to cover a number of visits in a season. Parties operating in the Area shall consult together and with groups and organisations interested in visiting the Area to ensure that visitor numbers are not exceeded.

Permits to enter the site may be issued for a stated period for:
- activities related to conservation, research and/or monitoring purposes;
- management activities in support of the objectives of this Management Plan; and
- activities related to educational or recreational activities including tourism, providing they do not conflict with the objectives of this Management Plan.

7(i) Access to and movement within the Area

- Control of movement within the Area is necessary to prevent disturbance to wildlife and damage caused by crowding around the many vulnerable historic features within the Area. The maximum number in the Area at any time (including guides and those within the hut) shall be: 40 people.
- Control of numbers within Borchgrevink’s hut is necessary to prevent damage caused by crowding around the many vulnerable features within the hut. The maximum number within the hut at any time (including guides) shall be: 4 people.
- Avoidance of cumulative impacts on the interior of Borchgrevink’s hut requires an annual limit on visitor numbers. The number of visitors to the hut varies considerably from year to year (average 181 per year between 1998/99 and 2013/14) but the effect of visitors to other historic huts in the Ross Sea region suggests that similar limits should apply. The annual maximum number of visitors shall be: 2,000 people.
- These limits have been based on current visitor levels and on the best advice available from conservation advisory agencies (which include conservators, archaeologists, historians, museologists and other heritage protection professionals). The limits are based on the proposition that any significant increase in the current level of visitors would be detrimental to the values to be protected. An ongoing monitoring programme to assess the effect of visitors is required to provide the basis for future reviews of the Management Plan, in particular whether the limits on number of visitors are appropriate.
- Adequate supervision of visits to the Area is necessary to prevent damage caused by crowding and by actions inconsistent with the Code of Conduct set out in section 7(ii). All tourism, educational and recreational visits must be supervised by an experienced guide nominated by the operator (refer section 7(ix)).
- Helicopter landings are prohibited within the Area.
- The operation of aircraft over the Area or in the vicinity of the Area should be carried out, as a minimum requirement, in compliance with the ‘Guidelines for the Operation of Aircraft near Concentrations of Birds’ contained in Resolution 2 (2004).
- Vehicles are prohibited within the Area.

7(ii) Activities which may be conducted within the Area

Activities which may be conducted within the Area include:
- visits for conservation purposes;
- educational and/or recreational visits including tourism; and
- scientific activity which does not detract from the values of the Area.

Visitors should adhere to the following Code of Conduct, except where conservation, research, monitoring or management activities specified in the Permit require otherwise:
- Thoroughly clean grit and scoria, ice and snow from boots using the brushes provided before entering the hut to reduce floor abrasion and only use tripods or monopods with flat bottomed rubber bases as opposed to those with metal spikes which can damage the floor;
- Remove any clothing made wet by sea water, and any sea ice crystals from boots, as salt particles accelerate corrosion of metal objects;
- Do not touch, move or sit on any items or furniture in the huts - handling artefacts causes damage;
- As many areas are cramped and artefacts can be accidentally bumped, do not wear packs inside and avoid the use of tripods or monopods when the maximum number of visitors (4) are in the hut at one time;
- When moving around the sites, take great care not to tread on any items which may be obscured by snow and remain on established walking tracks;
- Use of combustion style lanterns, naked flames or smoking in or around the huts is prohibited, as fire is a major risk; and
- Visits should be recorded in the book provided. This allows times and levels of visitation to be correlated with temperature and humidity data automatically logged inside the hut.

7(iii) Installation, modification or removal of structures

- No new structures are to be erected in the Area, or scientific equipment installed, except for conservation or scientific activities that do not detract from the values of the Area as specified in section 1.
- No historic item shall be removed from the Area, unless specified in a Permit issued in accordance with the provisions of section 7(vii).

7(iv) Location of field camps

- Use of the historic hut, or other structures in the Area, for living purposes is not permitted.
- Camping is prohibited within the Area under any circumstances.

7(v) Restrictions on materials and organisms which may be brought into the Area

- No living animals, plant material, soil or micro-organisms shall be introduced to the Area.
- No food products shall be taken into the Area.
- Chemicals may only be introduced for permitted scientific or conservation purposes. Chemicals (including fuel) or other materials are not to be left in the Area, unless required for essential purposes connected with the conservation of the historic structures or the associated relics.
- All introduced materials are to be removed when no longer required and before a date to be specified in the Permit.
7(vi) Taking or harmful interference with native flora and fauna
This activity is prohibited except in accordance with a Permit issued by the appropriate national authority specifically for that purpose under Article 3, Annex II to the Protocol on Environmental Protection.
Where animal taking or harmful interference is involved, this should, as a minimum standard, be in accordance with the SCAR Code of Conduct for the Use of Animals for Scientific Purposes in Antarctica.

7(vii) Collection of anything not imported by the Permit Holder
Material may be collected and removed from the Area for conservation or scientific reasons consistent with the objectives of this Management Plan only when specified in a Permit issued by the appropriate national authority.
Materials which pose a threat to the environment or human health may be removed from the Area for disposal, in accordance with a Permit, where they meet one or more of the following criteria:

- the artefact presents a threat to the environment, wildlife or human health and safety;
- it is in such poor condition that it is not reasonably possible to conserve it;
- it does not contribute in any significant way to our understanding of the hut, its occupants or the history of Antarctica;
- it does not contribute to, or it detracts from, the visual qualities of the site or the hut, and/or;
- it is not a unique or rare item; and where such action is:
  undertaken by parties with appropriate heritage conservation expertise; and
  part of an overall plan for conservation work at the site.

National authorities should ensure that any removal of artefacts and assessment against the above criteria is carried out by personnel with appropriate heritage conservation expertise.
Artefacts judged to be of high historic value, which cannot be conserved on site with currently available techniques, may be removed in accordance with a Permit for storage in a controlled environment until such time as they can safely be returned to the Area.

7(viii) Disposal of waste
All human waste, grey water and other waste generated by work parties or visitors shall be removed from the Area.

7(ix) Measures that may be necessary to ensure that the aims and objectives of the plan continue to be met

- The Permit, or an authorised copy, shall be carried within the Area.
- Information on the requirements of this Management Plan shall be provided to all visitors.
- The Code of Conduct set out in section 7(ii) shall be followed by all visitors, except where conservation, research, monitoring or management purposes require otherwise.
- Operators facilitating educational and recreational visits (including tourism) to the Area shall, prior to commencement of the summer season, nominate people with a working knowledge of both the site and this Management Plan to act as guides during visits.
- All educational and recreational visits (including tourism) shall be supervised by a nominated guide, who is responsible for briefing visitors on the Code of Conduct and ensuring it is complied with.
- Parties shall consult and coordinate to develop skills and resources, particularly those related to conservation techniques, to assist with the protection of the Area’s values.

7(x) Requirements for reports
Parties shall ensure that the principal holder for each Permit issued submits to the appropriate authority a report describing the activities undertaken. Such reports shall include, as appropriate, the information identified in the Visit Report Form provided in Appendix 4 of Resolution 2 (1998). In addition, any removal of materials in accordance with section 7 (vii) shall be detailed, including the reason for removal and the current location of the items or the date of disposal. Any return of such items to the site shall also be reported.

Parties shall maintain a record of such activities and, in the Annual Exchange of Information, shall provide summary descriptions of activities conducted by persons subject to their jurisdiction, in sufficient detail to allow evaluation of the effectiveness of the Management Plan. Parties should wherever possible deposit originals or copies of such reports in a publicly accessible archive to maintain a record of visitation, to be used both for review of the Management Plan and in managing further visitation to the site.