

## **Committee for Environmental Protection (CEP)**

# Non-Native Species Manual

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## Committee for Environmental Protection (CEP)

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## Note to this issue

The first edition of this manual was adopted by the Antarctic Treaty Consultative Meeting (ATCM) through Resolution 6 (2011). The manual was compiled and prepared by an Intersessional Contact Group (ICG) of the Committee for Environmental Protection (CEP) between 2009 and 2011.

The second edition of the manual was developed by an ICG of the CEP between 2015 and 2016. It was published in 2016.

The current issue is a digital-only revision created in 2019, which incorporates new contents endorsed by the CEP after 2016. These include changes to section 3, where readers will find a non-mandatory response protocol for implementation upon discovery of a potential non-native species introduced inadvertently to the Antarctic Treaty area, and links to:

- inter-continental checklists for supply chain managers of the National Antarctic Programmes for the reduction in risk of transfer of non-native species (developed by COMNAP and SCAR in 2019);
- an updated version of the Antarctic conservation biogeographic regions;
- · SCAR's code of conduct for the exploration and research of subglacial aquatic environments; and
- a non-native species manual developed by Argentina.

These changes have not yet been formally adopted by the ATCM.

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## Introduction

## a) Objective

The overall objective for Parties' actions to address risks posed by non-native species is:

To protect Antarctic biodiversity and intrinsic values by preventing the unintended introduction to the Antarctic region of species not native to that region, and the movement of species within Antarctica from one biogeographic zone to any other.

Preventing unintended introductions is an ambitious goal, consistent with the principles of the Protocol on Environmental Protection to the Antarctic Treaty (1991). In practice, measures should be put in place to minimise the risk of impacts from non-native species in the Antarctic, taking all possible steps towards prevention.

## b) Purpose and background

The purpose of this manual is to provide guidance to Antarctic Treaty Parties in order to meet the objective (above), i.e. minimise the risk of accidental or unintentional introduction of non-native species and respond effectively, should an introduction occur. This manual includes key guiding principles and links to recommended practical guidelines and resources that operators can apply and use, as appropriate, to assist with meeting their responsibilities under Annex II to the Protocol. The guidelines are recommendatory, not all guidelines will apply to all operations, and it is a 'living' document that will be updated and added to as new work, research and best practice develops to support further guidance. These measures are recommended as appropriate to assist Parties' efforts to prevent such accidental or unintended introductions or manage established non-native species and they should not be considered as mandatory.

This manual is focused on the unintended or accidental introduction of non-native species. The introduction of non-native species under permit (in accordance with Article 4 of Annex II to the Protocol) is not included within the scope of this work. However, guidelines for response to unintentional introductions can be applied to responding to any dispersal of species intentionally introduced under permits.

Due to a substantial amount of scientific research on non-native species within Antarctica in recent years (see References and supporting information) there is an improved understanding of the risks related to non-native species introductions although additional information will be of benefit. Further studies on impacts on Antarctic ecosystems, and research to underpin effective rapid response are also needed. Another objective of this manual is to support and encourage further work to fill the gaps in our knowledge. Parties, in applying their environmental assessment and authorisation processes, should consider methods to ensure proponents of Antarctic activities are aware of this manual and associated resources, and that they implement prevention practices to minimise the risk of introduction of non-native species.

## c) Context<sup>1</sup>

Biological invasions are amongst the most significant threats to biodiversity worldwide, threatening species survival and being responsible for major changes to ecosystem structure and functioning. Despite Antarctica's isolation and harsh climatic conditions, invasions are now recognised as a serious risk to the region: the ice-free areas of Antarctica and the surrounding sub-Antarctic Islands support a large proportion of the world's seabird species, and their terrestrial biotas, though species-poor, include a high proportion of endemic and well-adapted taxa. Species richness in the Southern Ocean is higher than in the Antarctic terrestrial environment, and there is a high level of endemism. With rapid climate change occurring in some parts of Antarctica, increased numbers of introductions and enhanced success of colonisation by non-native species are likely, with consequent increases in impacts on ecosystems, as is already visible in the sub-Antarctic islands. In addition to introduction of species from outside Antarctica, cross-contamination between ice-free areas including isolated nunataks, or between different marine areas, also threatens the biological and genetic diversity of the biogeographic regions and the risk must be addressed. Further development of human activity in these regions (including science, logistics, tourism, fisheries and recreation) will increase the risk of unintentional introductions of organisms, which have a suite of life history traits that benefit them during transport, establishment and expansion phases of invasion, and are likely to be favored by warming conditions and potentially other effects of climate change. Reducing the risk of the transfer of species between sites in Antarctica has been a recent focus of work to manage non-native species risks. In 2012 CEP XV endorsed 15 distinct Antarctic Conservation Biogeographic Regions, and in 2017 the CEP endorsed the addition of a 16th bioregion. The delineation of these biologically distinct regions supports the management of non-native species risks associated with moving between regions within Antarctica.

The vast majority of global non-native species do not become invasive, but those that do are one of the main threats to global diversity. Sequentially, the prevention of an introduction of a non-native species is the key. If prevention fails, then early detection and rapid response to remove the species becomes very important. It is easier to fight invasiveness if the discovery of the non-native species is made early. In addition, the presence of non-native species that are only "transient" or "persistent" but not yet "invasive" is also highly undesirable in terms of protecting the environmental and scientific values of Antarctica, especially as such species may become invasive. The current environmental changes that occur in Antarctica, as in other parts of the world, may result in alteration of the local biodiversity during the next decades or centuries. It is the responsibility of the Parties and others active in the region to minimise the chance of humans being a direct vector for change through introduction of non-native species and/or spread of diseases in the terrestrial and marine ecosystems of the Antarctic Treaty area.



The 2010 Antarctic Treaty Meeting of Experts on Implications of Climate Change for Antarctic Management emphasised the importance of actions towards reducing the risk and impact of non-native species to Antarctic ecosystems. The meeting:

- Acknowledged that the greatest effort should be placed on preventing the introduction of non-native species, and on
  minimising the risk of human assisted introductions through national programmes and tourism activities. It stressed the
  importance of ensuring comprehensive implementation of new measures to address this risk (Para. 111, Co-chair's report).
- Recommended that the CEP 'consider using established methods of identifying a) Antarctic environments at high risk from establishment by non-natives and b) non-native species that present a high risk of establishment in Antarctica' (Recommendation 22).
- Recommended that Parties be encouraged to comprehensively and consistently implement management measures to respond to the environmental implications of climate change, particularly measures to avoid introduction and translocation of non-native species, and to report on their effectiveness (Recommendation 23).

In 2015, the CEP agreed the Climate Change Response Work Programme (CCRWP) that seeks to advance these and other environment-related ATME recommendations (Resolution 4 (2015)). The CCRWP describes the issues facing the CEP as a result of the changing Antarctic climate, the actions/tasks required to address these issues, their prioritisation, and suggestions as to how, when, and by whom, the actions are best delivered. One of the climate-related issues identified is the enhanced potential for non-native species introduction and establishment. The CCRWP recommends that CEP Members continue to develop the CEP Non-native Species Manual, ensuring climate change impacts are included, specifically in the development of surveillance approaches, a response strategy, and the inclusion of non-native species in the EIA guidelines (see also the Annex to this manual).

The CEP 5-year Work Plan is a 'living' document that is updated annually with the work priorities of the Committee. Non-native species issues are identified in the work plan as a top priority for the CEP's attention and the work plan and may guide further work on this topic.

The Environments Portal (www.environments.aq) is a source of peer-reviewed Antarctic environmental information and includes topic summaries on non-native species (e.g. Newman et al., 2014; Hughes and Frenot, 2015).

## d) Glossary

Terminology for non-native and invasive species has not been standardised internationally and some of the terms below are defined in the specific context of Antarctica:

**Biogeographic region:** a region of Antarctica that is biologically distinct from other regions. Non-native species risks to biodiversity and intrinsic values may arise if (1) native Antarctic species are moved by human activities between biogeographic regions, or (2) non-native species established in one Antarctic biogeographic region are distributed to other regions by human or natural mechanisms

Containment: Application of management measures to prevent spread of a non-native species.

Control: Use of practical methods to contain and/or reduce the viability of a non-native species.

Endemic: native species restricted to a specified region or locality in Antarctica.

**Eradication:** The permanent elimination of a non-native species.

**Introduction/introduced:** direct or indirect movement by human agency, of an organism outside its natural range. This term may be applied to intercontinental or intracontinental movement of species.

**Invasive/invasion:** non-native species that are extending their range in the colonised Antarctic region, displacing native species and causing significant harm to biological diversity or ecosystem functioning.

**Non-native/alien species:** an organism occurring outside its natural past or present range and dispersal potential, whose presence and dispersal in any biogeographic region of the Antarctic Treaty area is due to unintentional human action.

**Persistent/established:** non-native species that have survived, established and reproduced for many years in a restricted locality in Antarctica, but which have not expanded their range from a specific location.

**Transient:** non-native species that have survived in small populations for a short period in Antarctica, but which have either died out naturally or have been removed by human intervention.



## 2. Key guiding principles

In order to provide greater focus on the environmental risk related to the unintentional introduction of non-native species in Antarctica and to guide Parties' actions in accordance with the overall objective, 11 key guiding principles have been developed. They are categorised according to the three major components of a non-native species management framework: prevention, monitoring and response. Many of the key guiding principles are equally applicable to the prevention of introduction and spread of pathogens that may cause diseases in Antarctic wildlife.

#### **Prevention**

Prevention is the most effective means of minimising the risks associated with the introduction of non-native species and their impacts, and is the responsibility of all who travel to Antarctica.

- **1.** Raising awareness at multiple levels for different audiences is a critical component of management. All people travelling to the Antarctic should take appropriate steps to prevent the introduction of non-native species.
- 2. The risk of non-native species introductions should be identified and addressed in the planning of all activities, including through the environmental impact assessment (EIA) process under Article 8 and Annex I to the Protocol.
- **3.** In the absence of sound scientific baseline data, a precautionary approach should be applied to minimise the risk of human-mediated introduction of non-native species, as well as the risk of inter-regional and local transfer of propagules to pristine regions.
- 4. Preventive measures are most likely to be implemented and effective if they are:
  - focused on addressing activities and areas of highest risk;
  - developed to suit the particular circumstances of the activity or area in question, and at the appropriate scale;
  - technically and logistically simple;
  - easily applicable;
  - cost effective and not exceedingly time consuming.
- 5. Prevention should focus on pre-departure measures within the logistics and supply chain:
  - at the point of origin outside Antarctica (e.g., cargo, personal gear, packages),
  - at gateways to Antarctica (ports, airports),
  - on means of transport (vessels, aircraft),
  - at Antarctic stations and field camps that are departure points for activities within the continent.
- **6.** Particularly close attention should be given to ensuring the cleanliness of items previously used in cold climates (e.g., Arctic, sub-Antarctic, mountainous areas), which may be a means for transporting species with 'pre-adaptations' that may aid establishment in the Antarctic environment.

## **Monitoring**

Monitoring can be passive observation (i.e., waiting for non-native species to appear) or targeted (i.e., an active programme of identifying potential non-native species). Having good baseline data on native fauna and flora is important to support monitoring of non-native species.

- 7. Regular/periodic monitoring, with a frequency appropriate to potential risk, of high-risk sites (e.g., including, but not restricted to the area around research stations) should be encouraged.
- 8. Preventive measures should be periodically reviewed and revised.
- 9. Information and best practice related to non-native species should be exchanged between Parties and other stakeholders.

## Response

The key factor will be to respond quickly and to assess the feasibility and desirability of eradicating non-native species. If eradication is not a feasible or desirable option then control and/or containment measures need to be considered.

**10.** To be effective, responses to introductions should be undertaken as a priority, to prevent an increase in the species' distribution range and to make eradication simpler, cost effective and more likely to succeed.



11. Efficacy of control or eradication programmes must be regularly assessed, including follow-up surveys.

# 3. Guidelines and resources to support prevention of the introduction of non-native species

Including the transfer of species between sites in the Antarctic and the detection of and response to established non-native species

In line with the objective for Parties' actions to address risks posed by non-native species and the key guiding principles (Sections 1 and 2), the following voluntary guidelines and resources have been developed that operators can apply and use, as appropriate, to assist with meeting their responsibilities under Annex II to the Protocol.

### **Prevention**

**1.** The environmental impact assessment process is a key component in the prevention of non-native species introductions and their further dispersal.

#### Guidelines:

Guidelines for Environmental Impact Assessment in Antarctica http://www.ats.aq/documents/ATCM39/att/atcm39\_att013\_rev1\_e.doc

2. Prevention is the most effective means of minimizing the risks associated with the introduction of non-native species.

#### Guidelines:

The following list provides general guidance on preventing non-native species introductions to Antarctica, with more specific information detailed later:

- Unless new, ensure clothing supplied for use in Antarctica is cleaned using normal laundry procedures prior to sending to Antarctica. Pre-worn footwear should be cleaned thoroughly before arrival in Antarctica or between sites in Antarctica.
- Consider equipping research stations with the means to clean and maintain clothing and equipment that is to be used in the field, particularly in distinct or multiple locations.
- Check cargo to ensure it is clean of visible contamination (soil, mud, vegetation, propagules) before loading on board the aircraft or vessels.
- Clean vehicles in order to prevent transfer of non-native species into and around the Antarctic.
- Confirm vessels as being rodent-free before departure to the Antarctic.
- Pack, store and load cargo in an area with a clean, sealed surface (e.g., bitumen or concrete that is free from weedy plants, soil, rodents and remote from waste ground). These areas should be cleaned and inspected regularly.
- Containers, including ISO containers and boxes/crates, should not be moved from one Antarctic site to another, unless they are cleaned before arrival at the new location.
- Ensure intercontinental aircraft are checked and treated as necessary, where applicable, to ensure they are insect-free before departure to the Antarctic.
- Foods and food wastes are strictly managed to prevent them entering the environment (e.g. secured from wildlife and removed from the Antarctic or incinerated).

At CEP XV, the Committee recognised the relevance of the Antarctic Conservation Biogeographic Regions (ACBRs) to its work to address non-native species risks, particularly the risk of transfer of species between biologically distinct locations in Antarctica. Descriptions of the Antarctic Conservation Biogeographic Regions, which were updated at CEP XX in 2017, can be found at: <a href="http://www.ats.aq/documents/recatt/att628\_e.pdf">http://www.ats.aq/documents/recatt/att628\_e.pdf</a>. The Antarctic Environments Portal Map shows in detail the extent of the Antarctic Conservation Biogeographic Regions and is available from: <a href="https://environments.aq/map/">https://environments.aq/map/</a>.

Procedures for vehicle cleaning to prevent transfer of non-native species into and around Antarctica (ATCM XXXIII – WP 08). http://www.ats.aq/documents/ATCM33/wp/ATCM33\_wp008\_e.doc

Guidelines to minimise the risks of non-native species and disease associated with Antarctic hydroponics facilities (ATCM XXXV – WP 25 rev.1) http://www.ats.aq/documents/ATCM35/wp/ATCM35\_wp025\_rev1\_e.doc http://www.ats.aq/documents/ATCM35/att/ATCM35\_att103\_e.doc

SCAR's code of conduct for activities within terrestrial geothermal environments in Antarctica Resolution 3 (2016) http://www.ats.aq/documents/ATCM39/att/atcm39\_att018\_e.doc

SCAR's code of conduct for the exploration and research of subglacial aquatic environments (ATCM XL - WP 17) https://www.ats.aq/documents/ATCM40/att/ATCM40\_att052\_e.doc



#### Resources:

Inter-continental Checklists (version May 2019). For supply chain managers of the National Antarctic Programmes for the reduction in risk of transfer of non-native species. (COMNAP, SCAR 2019) https://documents.ats.aq/ATCM42/att/ATCM42\_att068\_e.pdf

SCAR's environmental code of conduct for terrestrial scientific field research in Antarctica (ATCM XXXII – IP 04) https://www.ats.aq/documents/ATCM32/ip/ATCM32\_ip004\_e.doc

Raising awareness of non-native species introductions: Workshop results and checklists for supply chain managers (ATCM XXXIV – WP 12) http://www.ats.aq/documents/ATCM34/wp/ATCM34\_wp012\_e.doc

http://www.ats.aq/documents/ATCM34/att/ATCM34\_att014\_e.pdf http://www.ats.aq/documents/ATCM34/att/ATCM34\_att015\_e.pdf

Reducing the risk of inadvertent non-native species introductions associated with fresh fruit and vegetable importation to Antarctica (ATCM XXXV – WP 06) http://www.ats.aq/documents/ATCM35/wp/ATCM35\_WP006\_e.doc

Biosecurity and quarantine guidelines for ACAP breeding sites http://acap.aq/en/resources/acap-conservation-guidelines/2180-biosecurity-guidelines/file

Outcomes of the International Polar Year Programme: Aliens in Antarctica (ATCM XXXV - WP 05) http://www.ats.aq/documents/ATCM35/wp/ATCM35\_wp005\_e.doc

Continent-wide risk assessment for the establishment of nonindigenous species in Antarctica (ATCM XXXV - BP 01) http://www.ats.aq/documents/ATCM35/bp/ATCM35\_bp001\_e.pdf

Argentina's Manual for the Prevention of the Introduction of Non-native Species to the Antarctic Continent (in Spanish) https://www.ats.aq/documents/ATCM40/att/ATCM40\_att054\_s.pdf

- 3. Develop and deliver awareness programmes for all people travelling to and working in the Antarctic on the risks of inter and intra-continental movements of non-native species and on the measures required to prevent their introduction, including a standard set of key messages for awareness programmes. Education and training programmes should be tailored, in some case using relevant elements of the information listed above, to the activities and risks associated with the target audience, including:
- · Managers of national programmes
- · Logisticians/crew/contractors
- Tour operators/staff/crew
- Scientists
- Tourists
- Private expedition organisers
- Fishing vessel operators/staff/crew
- Staff at suppliers/vendors/warehouses
- Other visitors

#### Guidelines:

General guidelines for visitors to the Antarctic http://www.ats.aq/documents/recatt/Att483\_e.pdf

#### Resources:

Instructional video on cleaning (Aliens in Antarctica Project, 2010).http://academic.sun.ac.za/cib/video/Aliens\_cleaning\_video%202010.wmv

'Don't pack a pest' pamphlet (United States).http://www.usap.gov/usapgov/travelAndDeployment/documents/PackaPest\_brochure\_Final.pdf

'Don't pack a pest' pamphlet (IAATO).http://iaato.org/en\_GB/dont-pack-a-pest

Boot, clothing and equipment decontamination guidelines (IAATO).http://iaato.org/documents/10157/14310/Boot\_Washing07.pdf/2527fa99-b3b9-4848-bf0b-b1b595ecd046

'Know before you go' pamphlet (ASOC).http://www.asoc.org/storage/documents/tourism/ASOC\_Know\_Before\_You\_Go\_tourist\_pamphlet\_2009\_editionv2.pdf

COMNAP Practical training modules: Module 2 – non-native species (ATCMXXXVIII – IP 101)http://www.ats.aq/documents/ATCM38/ip/ATCM38\_ip101\_e.doc http://www.ats.aq/documents/ATCM38/att/ATCM38\_att102\_e.pdf



**4.** Include consideration of non-native species in future ASPA and ASMA Management Plans and in the review of current and future management plans.

#### Guidelines:

Guide to the preparation of Management Plans for Antarctic Specially Protected Areas (Resolution 2 (2011)). http://www.ats.aq/documents/ATCM34/att/ATCM34\_att004\_e.doc

**5.** Manage ballast water in accordance with the 'Practical guidelines for ballast water exchange in the Antarctic Treaty Area' (Resolution 3 (2006)).

#### Guidelines:

Practical guidelines for ballast water exchange in the Antarctic Treaty Area (Resolution 3 (2006)). http://www.ats.aq/documents/recatt/Att345\_e.pdf

## **Monitoring**

**6.** Record non-native species introductions and submit records to the 'Biodiversity database: aliens species in the Antarctica or subAntarctic', managed by the Australian Antarctic Data Centre (AADC), as agreed by the CEP.

#### Database for entering records:

Alien species database (ATCM XXXIV - IP 68) http://data.aad.gov.au/aadc/biodiversity/index\_aliens.cfm

#### Resources:

Colonisation status of known non-native species in the Antarctic terrestrial environment: a review. (ATCM XXXVIII IP 46) http://www.ats.aq/documents/ATCM38/ip/ATCM38\_IP046\_e.doc

Biological invasions in terrestrial Antarctica: what is the current status and how can we respond? (ATCM XXXVIII - IP 46 Attachment A) http://www.ats.aq/documents/ATCM38/att/ATCM38\_att090\_e.pdf

Supplementary information (ATCM XXXVIII - IP 46 Attachment B) http://www.ats.aq/documents/ATCM38/att/ATCM38\_att091\_e.doc

Monitoring biological invasion across the broader Antarctic: a baseline and indicator framework (ATCM XXXVIII – IP 93) http://www.ats.aq/documents/ATCM38/ip/ATCM38\_IP093\_e.doc

Status of known non-native species introductions and impacts (Environments Portal) https://www.environments.aq/information-summaries/status-of-known-non-native-species-introductions-and-impacts/

#### Response

A species apparently new to the Antarctic may be (i) a recent natural colonist (e.g. introduced by wind or bird transport), (ii) a recent human introduction (e.g. associated with cargo, clothing or personal belongings) or (iii) a long-term

inhabitant that has never before been identified by science. It is important to know the colonisation history of a new species as this will affect how it is managed.

- 7. Develop or employ assessment metrics to help determine whether a newly discovered species is likely to have arrived through natural colonisation pathways or through human means.
- 8. Expert advice should be sought as quickly as possible when potential non-native species (including any diseases of wildlife) are detected.

#### Guidelines:

Guidance for visitors and environmental managers following the discovery of a suspected non-native species in the terrestrial and freshwater Antarctic environment (ATCM XXXIII - WP 15). http://www.ats.aq/documents/ATCM33/att/ATCM33\_att010\_e.doc http://www.ats.aq/documents/ATCM33/att/ATCM33\_att011\_e.doc

#### Resources:

SCAR is well placed to assist with the identification of experts that could provide appropriate advice in a timely manner. SCAR has agreed to identify a group of experts who could be consulted in the event that a suspected non-native species is detected. If a non-native species is detected, contact with the group could be facilitated through the Chief Officer of the SCAR Standing Committee on the Antarctic Treaty System (SCATS), who would then co-ordinate and collate the response from the experts.

Suggested framework and considerations for scientists attempting to determine the colonisation status of newly discovered terrestrial or freshwater species within the Antarctic Treaty Area (ATCM XXXIII – IP 44). http://www.ats.aq/documents/ATCM33/ip/ATCM33\_ip044\_e.doc

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# Non-mandatory Response Protocol for implementation upon discovery of a potential non-native species introduced inadvertently to the Antarctic Treaty area

The following 'Response Protocol' has been developed to guide Parties' thinking in their immediate and longer term response following the discovery of a potential non-native species that has been introduced into the Antarctic Treaty area.

The Response Protocol has two main components:

- A flow diagram to guide response action under the headings 'Immediate Response', 'Immediate Eradication', 'Longer-term Eradication' and 'On-going Control'; and
- A table describing, in more detail, the different potential elements of a response, including, for example, the initial response, wider communication, species identification, etc.

It is anticipated that the Response Protocol may assist in Parties' delivery of a rapid and effective response to newly discovered non-native species introductions, although elements may be of relevance in the management of more established introductions. It is recognized that all potential introductions will be different and the details of any given situation may require specific consideration by appropriate experts. The Scientific Committee on Antarctic Research (SCAR) may be well place to identify appropriate expertise, should this be necessary.



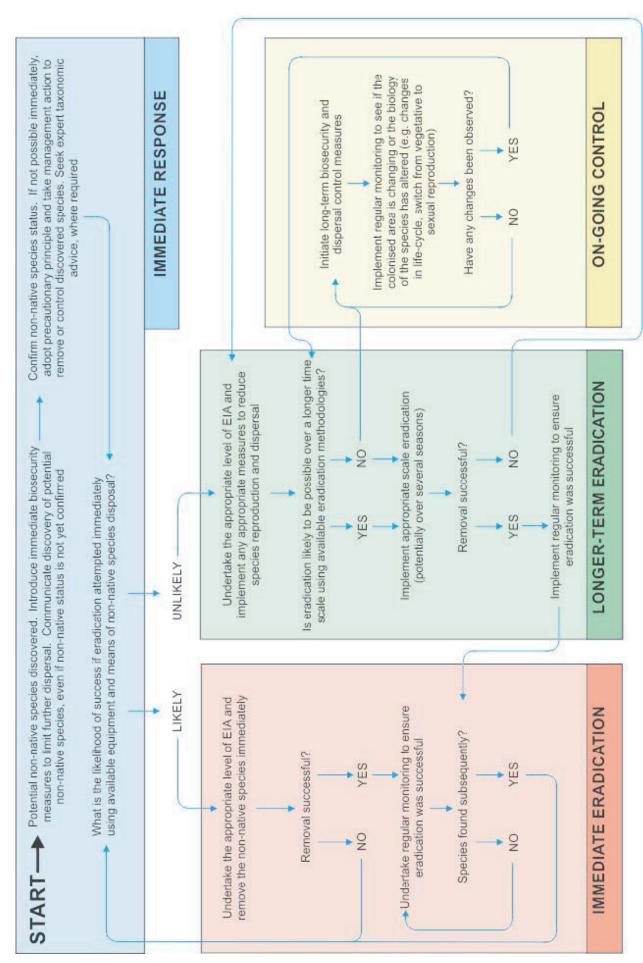


Figure 1. Flow diagram detailing a non-mandatory Response Protocol for possible use upon discovery of a potential non-native species introduced into the Antarctic Treaty area (EIA: Environmental Impact Assessment)



## Table 1. Possible considerations during a response to a potential non-native species introduction into the Antarctic Treaty area

## No. Stage

### 1 Initial response

Upon first finding a suspected non-native species that has been introduced unintentionally to Antarctica, record the location including by taking photographs and using GPS if possible. Ascertain the context within which the species was introduced (e.g. proximity to a research station, wildlife colony or permanent or transient waterbody). Take any and all available biosecurity measures to prevent further dispersal of the species from the immediate area through the actions of the individuals first finding the species (e.g. boot washing, checking clothing for propagules, ensuring equipment and personal possessions are free of soil, checking any aircraft or land vehicles used to access the site are free of propagules). If the non-native species discovery is made in the vicinity of a research station, check for the presence of the non-native species at the main landing sites and around station buildings. If feasible, and the appropriate taxonomic expertise is available, try to establish the extent of the colonized area. Should the suspected non-native species be mobile in its own right (e.g. a winged insect or plant with seeds that can be wind-blown), and therefore potentially capable of rapid local dispersal, then an appropriate response should be undertaken with the utmost urgency (e.g. for invertebrates, search of the local vicinity, capture and eradication; for plants, manual removal).

#### 2 Wider communication

Inform national operators (COMNAP), CEP Members (through the Antarctic Treaty Secretariat) and tourism companies operating in the area (including IAATO) of the location of the suspected non-native species. If the location is a visitor site, requests should be made for a temporary closure of the immediate vicinity of the introduction site to tourist visits (in communication with IAATO and other tourism companies operating in the area) and recreational visits by national operator staff (for example, though station leaders). If practical, and if considered appropriate following the necessary Environmental Impact Assessment, it may be helpful to mark the perimeter of the colonized areas (for example, with stakes or stone markers) and consider installing appropriate signage detailing the introduction and outlining any necessary biosecurity measures. Where feasible, scientific activities in the area should be reassessed to see how potential dispersal of the non-native species can be minimized and, if appropriate, plans modified. In cases where a non-native species has established in or near existing Antarctic facilities, inform all personnel operating in the area, and monitor the dispersal of the non-native species in the vicinity of the area.

### 3 Species identification

Seek advice from taxonomic experts at the earliest opportunity; the Scientific Committee on Antarctic Research may be well placed to provide details of existing experts (see also the Alien Species Reporting Database: <a href="http://data.aad.gov.au/aadc/biodiversity/alien\_report.cfm">http://data.aad.gov.au/aadc/biodiversity/alien\_report.cfm</a>). Provide a detailed description of the location and areas affected. Ideally provide specimens that might aid species identification, as either dried samples or specimens preserved in ethanol. If provision of specimens is not possible in the first instance, then provide photographs, including close up images of any morphological features or different life-cycle stages (e.g. invertebrate larvae and/or adults). If the suspected non-native species was found near a scientific station, leave/provide a well-preserved in-situ herbarium/insectarium sample and/or explanatory material and information (including photographs and GPS location of the introduction site) for future reference. ATCM XXXIII WP15 Guidance for visitors and environmental managers following the discovery of a suspected non-native species in the terrestrial and freshwater Antarctic environment (<a href="http://www.ats.aq/documents/ATCM33/wp/ATCM33\_wp015\_e.doc">http://www.ats.aq/documents/ATCM33/wp/ATCM33\_wp015\_e.doc</a>), which includes Attachments A (<a href="http://www.ats.aq/documents/ATCM33/att/ATCM33\_att010\_e.doc">http://www.ats.aq/documents/ATCM33/att/ATCM33\_att010\_e.doc</a>) and B (<a href="http://www.ats.aq/documents/ATCM33/att/ATCM33\_att010\_e.doc">http://www.ats.aq/documents/ATCM33/att/ATCM33\_att010\_e.doc</a>), provides general guidelines for environmental managers attempting to distinguish long-term native species, recent natural colonists and non-native species in the absence of expert advice. ATCM XXXVIII WP46 Study to determine the occurrence of non-native species introduced into Antarctica through natural pathways (<a href="http://www.ats.aq/documents/ATCM38/wp/ATCM38\_wp046\_e.doc">http://www.ats.a

## 4 Considerations prior to immediate removal of the non-native species

Where there is little doubt that the discovered species has been introduced through human activities (e.g. it is located in an area subject to high levels of human activity, such as the vicinity of a research station), consideration should be given to its immediate removal (i.e. within hours or days or its first discovery and identification as a likely non-native species) using methods appropriate for the type of species (e.g. for invertebrates, immediate search of the local vicinity, capture and eradication, and for plants manual removal, salting, burning, soil heating, or covering with opaque sheeting). Prior to any removal, the appropriate level of Environmental Impact Assessment should be undertaken in accordance with Annex I to the Protocol. An immediate response may have a higher chance of a successful and complete removal of the species from the location if:

- a) the colonized area is small, or only a few individual are known to be present at the location;
- b) the necessary equipment is available to undertake the removal, including the removal of any associated substrate that may contain seeds, progeny or other propagules (equipment may include items such as a waterproof tarpaulin, portable blowtorch, clean tools, clean clothing, appropriate disposal containers, etc.);
- c) a clear route for disposal of the material has been determined (e.g. bagging up and incineration or removal from the Treaty area); and
- d) any immediate response action most likely will not result in further dispersal of the species (e.g. through inadvertent disturbance and subsequent dispersal of seeds, eggs or other propagules; see Point 5 below).

## 5 Actions to reduce dispersal should a delayed response be appropriate

Where the criteria listed above cannot be met, a more considered management approach (consistent with the Protocol on Environmental Protection to the Antarctic Treaty, and especially Annex I) may be required, and wider (potentially international) expertise recruited. For example, to prevent imminent dispersal of non-native plant seeds, when full removal is not currently possible, it may be possible to remove any visible reproduction structures (e.g. flower head or seeds) or to use methods such as thermal control, sheeting and salting. This should only be done if it will not increase the likelihood of propagule dispersal.

## 6 Longer-term response

If the scale of eradication is greater than can be undertaken by individuals making the initial discovery, it may be advantageous for one or more Parties to lead the work and, if necessary, recruit scientific and logistical assistance from other Parties (most likely operating in the vicinity) if required. It should also be noted that international efforts may be made not only for non-native species eradication but also to monitor possible species dispersal and identify coordinated, practical response methods. Monitoring is key for a successful eradication as it allows for a better understanding of the non-native species and the most appropriate management measures. Eradication work should proceed at the earliest opportunity, taking into consideration seasonal and logistical constraints, but ideally no later than the following Antarctic summer season. Ideally, conservation and scientific goals should be progressed in parallel and any proposed delays in responding to the introduction should be considered with great caution.

•



No.	Stage
7	Post eradication  Regular monitoring of the location and the surrounding vicinity should be undertaken to ascertain the effectiveness of the eradication. In the case of non-native plants, as far as is practicable, ensure all propagules (e.g. seeds, root fragments, etc.) that might cause re-emergence of the species have been removed. If the eradication is not successful, consideration should be given to further eradication efforts, or alternatively, on-going biosecurity and control measures.
8	Rapid response if eradication is not feasible In accordance with the Protocol, non-native species removal is the preferred management action, as the implementation of control measures is likely to be long-term, costly, and potentially vulnerable to failure. However, if removal is not feasible, (i) biosecurity measures should be introduced to prevent human-mediated dispersal of the species, (ii) control measures should be implemented to reduce the rate of species range expansion (e.g. for plants, regular weeding to deplete the seed bank or removal of reproductive structures) and (iii) controlled scientific studies should be rapidly developed to provide further information that would inform future actions.
9	Lessons learnt  To inform other Parties of successful or unsuccessful methodologies used to manage non-native species, and to provide better understanding of the gaps in our knowledge, reports of action taken should be communicated to the CEP (e.g. though a paper submitted to the annual CEP Meeting) and, where appropriate, incorporated into the CEP Non-Native Species Manual for future reference. If possible, it should also be communicated to the scientific community through the production of a peer-reviewed academic paper and submission of relevant information to the Alien Species Reporting Database (http://data.aad.gov.au/aadc/biodiversity/alien_report.cfm).

## Annex: Guidelines and resources requiring further attention or development

In addition to the measures, guidelines and resources that have been developed (Section 3) the following non-native species issues have been identified as requiring further attention and policy development. The use of existing guidelines, resources and information and the development of more detailed guidance under these items for inclusion in the Manual are encouraged.

## **Prevention**

No.	Guidelines and resources requiring further attention or development	Existing guidelines, resources or information
1	Reducing the distribution of native Antarctic species between distinct biogeographic regions within the continent:  Identify regions of highest risk of introduction.  Identify activities, vectors and pathways that present a high risk to different biogeographical regions  Provide guidance on what constitutes a gateway between Antarctic biogeographical regions (according to organism type).  Develop practical measures to address risks associated with the transport of personnel and equipment between locations in Antarctica.  Develop baseline studies.	Antarctic Conservation Biogeographic Regions (ACBRs) http://www.ats.aq/documents/recatt/att628_e.pdf.  The Antarctic Environments Portal Map shows the extent of the Antarctic Conservation Biogeographic Regions and is available from: https://environments.aq/map/  Current knowledge for reducing risks posed by terrestrial non-native species: towards an evidence-based approach (ATCM XXXIII - WP 06). http://www.ats.aq/documents/ATCM33/wp/ATCM33_wp006_e.doc  A framework for analysing and managing non-native species risks in Antarctica (ATCM XXXIII - IP 36). http://www.ats.aq/documents/ATCM32/ip/ATCM32_ip036_e.doc  ATCM XXXIII - WP 14 (United Kingdom) 2010 - Intra-regional transfer of species in terrestrial Antarctica. http://www.ats.aq/documents/ATCM33/wp/ATCM33_wp014_e.doc
2	Preventing further distribution of existing non-native species to other Antarctica locations:  Provide guidance, and develop practical biosecurity measures, to reduce anthropogenic transfer of non-native species within Antarctica.  Provide guidance on reducing natural transfer of non-native species within Antarctica.	Colonisation status of known non-native species in the Antarctic terrestrial environment: a review. Attachment A: Biological invasions in terrestrial Antarctica: what is the current status and how can we respond? Attachment B: Supplementary information (ATCM XXXVIII - IP 46) http://www.ats.aq/documents/ATCM38/ip/ATCM38_IP046_e.doc http://www.ats.aq/documents/ATCM38/att/ATCM38_att090_e.pdf http://www.ats.aq/documents/ATCM38/att/ATCM38_att091_e.doc
3	Identifying potential non-native species that present a high risk to Antarctic environments:  • Generate a list, with suitable descriptions, of potential non-native species based on the experience of the sub-Antarctic Islands (or other relevant environments) and the biological characteristics and adaptability of the "effective" colonisers.	Current knowledge for reducing risks posed by terrestrial non-native species: towards an evidence-based approach. Appendix 1 – Risk assessment protocol for springtails developed by Greenslade (2002: page 341) (ATCM XXXIII – WP 06) http://www.ats.aq/documents/ATCM33/wp/ATCM33_wp6_e.doc http://www.ats.aq/documents/ATCM33/att/ATCM33_att005_e.doc
4	Preventing non-native species introductions to the Antarctic marine environment:  Improve understanding of risks and pathways for introduction.  Undertake a risk assessment to identify marine habitats at risk of invasion.  Develop specific guidelines.	



No.	Guidelines and resources requiring further attention or development	Existing guidelines, resources or information
5	Addressing non-native species (including microorganisms) risk associated with wastewater discharge, including disease risk to local wildlife (see later section on Diseases):  Improve understanding of risks and pathways for introduction.  Develop specific guidelines to reduce non-native species release with wastewater discharge.	New records of the presence of human associated microorganisms in the Antarctic marine environment (ATCM XXXV – WP 55) http://www.ats.aq/documents/ATCM35/wp/ATCM35_wp055_e.doc  Discharge of sewage and grey water from vessels in Antarctic Treaty waters (ATCM XXXVI – IP 66) http://www.ats.aq/documents/ATCM36/ip/ATCM36_ip066_e.doc  Assessment of environmental impacts arising from sewage discharge at Davis Station (ATCM XXXV – BP10) http://www.ats.aq/documents/ATCM35/bp/ATCM35_bp010_e.doc  Reducing sewage pollution in the Antarctic marine environment using a sewage treatment plant (ATCM XXVIII – IP37) http://www.ats.aq/documents/ATCM28/ip/ATCM28_ip037_e.doc  Wastewater treatment in Antarctica: challenges and process improvements (ATCM XXIX – IP60) http://www.ats.aq/documents/ATCM29/ip/ATCM29_ip060_e.doc
6	Limiting introductions or redistribution of microorganisms that might impact upon existing microbial communities in the Antarctic environment:  Improve understanding of risks and pathways for introductions.  Develop more specific guidelines for preventing introductions and/or redistribution of microorganisms in the Antarctic environment.	Human footprint in Antarctica and the long-term conservation of terrestrial microbial habitats (ATCM XXXVI - WP 39) http://www.ats.aq/documents/ATCM36/wp/ATCM36_wp039_e.doc SCAR's code of conduct for the exploration and research of https://www.ats.aq/documents/ATCM40/att/ATCM40_att052_e.doc

## **Monitoring**

No.	Guidelines and resources requiring further attention or development	Existing guidelines, resources or information
7	Monitoring for non-native species in the Antarctic marine and terrestrial environments:  Develop generally applicable monitoring guidelines. More detailed or site-specific monitoring may be required for particular locations.  Implement marine and terrestrial monitoring following the development of a monitoring framework.  Identify who will undertake the monitoring and with what frequency.  A status report on established monitoring should be submitted regularly to the CEP.	Summary of environmental monitoring and reporting discussions (ATCM XXXI – IP 07) http://www.ats.aq/documents/ATCM31/ip/ATCM31_ip007_e.doc
8	Establishing which native species are present at Antarctic sites to assist with identifying scale and scope of current and future introductions (because it is not practical to conduct surveys everywhere, priority should be given to sites of high human activity (i.e. stations, most frequently visited scientific field sites and visitor sites), high value and/or high sensitivity):  • Compile existing biodiversity data (including from terrestrial, aquatic and marine ecosystems).  • Develop guidelines on undertaking baseline biodiversity surveys.	Final report on the research project 'The impact of human activities on soil organisms of the maritime Antarctic and the introduction of non-native species in Antarctica' (ATCM XXXVI – IP 55) http://www.ats.aq/documents/ATCM36/ip/ATCM36_ip055_e.doc http://www.umweltbundesamt.de/uba-info-medien/4416.html



## Response

No.	Guidelines and resources requiring further attention or development	Existing guidelines, resources or information
9	Responding rapidly to non-native species introductions:  • Develop guidelines on rapid response, including information on practical eradication or containment/control of plants, invertebrates and other biological groups.	Eradication of a vascular plant species recently introduced to Whalers Bay, Deception Island (United Kingdom, Spain 2010) http://www.ats.aq/documents/ATCM33/ip/ATCM33_ip043_e.doc The successful eradication of Poa pratensis from Cierva Point, Danco Coast, Antarctic Peninsula (Argentina, Spain and the United Kingdom, 2015) http://www.ats.aq/documents/ATCM38/ip/ATCM38_ip029_e.doc Eradication of a non-native grass Poa annua L. from ASPA No 128 Western Shore of Admiralty Bay, King George Island, South Shetland Islands (Poland, 2015) http://www.ats.aq/documents/ATCM38/ip/ATCM38_ip078_e.doc

# Preventing, detecting and responding to diseases in Antarctic wildlife resulting from human activities

No.	Guidelines and resources requiring further attention or development	Existing guidelines, resources or information
10	Taking steps to reduce the risk of introducing plant and animal pathogens to Antarctica and their subsequent dispersal within the region by human activity:  • Develop (or formally adopt existing) guidance for responding to disease events.  • Introduce preventive measures to diminish risks of introduction of diseases to Antarctic wildlife, for example, specific guidance for handling field and station waste to minimise introduction of non-native species.  • Develop specific cleaning requirements that may be needed if there is reason to think that people, clothing, equipment or vehicles have been in contact with diseased animals, disease causing agents or have been in an area of known disease risk.	Report on the open-ended intersessional contact group on diseases of Antarctic wildlife. Report 2 – Practical measures to diminish risk (draft) (Australia, 2001) http://www.ats.aq/documents/ATCM24/wp/ATCM24_wp011_e.pdf Study to determine occurrence of non-native species introduced into Antarctica through natural pathways (Argentina, 2015) http://www.ats.aq/documents/ATCM38/wp/ATCM38_wp046_e.doc Health of Antarctic Wildlife: A challenge for science and policy (Kerry and Riddle, 2009).  Although unusual animal mortality events may occur for a variety of reasons, disease may be a likely cause. Therefore the following resources may be relevant:  Mass animal mortality event response plan (British Antarctic Survey). Available from BAS. https://www.bas.ac.uk/ Unusual mortality response plan (Australia), referred to in: http://www.ats.aq/documents/ATCM27/ip/ATCM27_ip071_e.doc  Procedures for reporting a high mortality event (IAATO): Available from IAATO. http://iaato.org/ http://www.ats.aq/documents/ATCM39/ip/ATCM39_ip119_e.doc



## References and supporting information

**Note:** The Environments Portal (www.environments.aq) is a source of peer-reviewed Antarctic environmental information and includes topic summaries on non-native species (e.g. Newman et al., 2014; Hughes and Frenot, 2015).

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ATCM XXIII - WP 32 (Australia) 1999 - Report to ATCM XXIII on outcomes from the Workshop on diseases of Antarctic wildlife.

ATCM XXIV - WP 10 (Australia) 2001 - Report on the open-ended intersessional contact group on diseases of Antarctic wildlife: Report 1 - Review and risk assessment.

ATCM XXIV - WP 11 (Australia) 2001 - Report on the open-ended intersessional contact group on diseases of Antarctic wildlife: Report 2 - Practical measures to diminish risk (draft).

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ATCM XXVIII - IP37 (United Kingdom) 2005 - Reducing sewage pollution in the Antarctic marine environment using a sewage treatment plant.

ATCM XXVIII - IP 97 (IAATO) 2005 - Update on boot and clothing decontamination guidelines and the introduction and detection of diseases in Antarctic wildlife: IAATO's perspective.

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ATCM XXIX - IP60 (United States) 2006 - Wastewater treatment in Antarctica: challenges and process improvements.

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ATCM XXXI - IP 17 (Australia, China, India, Romania, Russian Federation) 2008 - Measures to protect the Larsemann Hills, East Antarctica, from the introduction of non-native species.

ATCM XXXI - IP 98 (COMNAP) - Survey on existing procedures concerning introduction of non native species in Antarctica.

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ATCM XXXII - WP 32 (United Kingdom) 2009 - Procedures for vehicle cleaning to prevent transfer of non-native species into and around Antarctica.

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ATCM XXXIII - WP 04 (SCAR) 2010 - Preliminary results from the International Polar Year Programme: Aliens in Antarctica.

ATCM XXXIII - WP 06 (SCAR, Australia) 2010 - Current knowledge for reducing risks posed by terrestrial non-native species: towards an evidence-based approach.

ATCM XXXIII - WP 08 (United Kingdom) 2010 - Draft procedures for vehicle cleaning to prevent transfer of non-native species into and around Antarctica.

ATCM XXXIII - WP 09 (France) 2010 - Open-ended Intersessional Contact Group on "Non-native species" (NNS) - 2009-2010 report.

ATCM XXXIII - WP 14 (United Kingdom) 2010 - Intra-regional transfer of species in terrestrial Antarctica.

ATCM XXXIII - WP 15 (United Kingdom) 2010 - Guidance for visitors and environmental managers following the discovery of a suspected non-native species in the terrestrial and freshwater Antarctic environment.

ATCM XXXIII - IP 43 (United Kingdom, Spain) 2010 - Eradication of a vascular plant species recently introduced to Whaler's Bay, Deception Island.

ATCM XXXIII - IP 44 (United Kingdom) 2010 - Suggested framework and considerations for scientists attempting to determine the colonisation status of newly discovered terrestrial or freshwater species within the Antarctic Treaty Area.



ATCM XXXIV - WP 12 (COMNAP and SCAR) 2011 - Raising awareness of non-native species introductions: Workshop results and checklists for supply chain managers.

ATCM XXXIV - WP 34 (New Zealand) 2011 - Report of the Intersessional Contact Group on non-native species 2010-2011.

ATCM XXXIV - WP 53 (SCAR) 2011 - Measures to reduce the risk of non-native species introductions to the Antarctic region associated with fresh foods.

ATCM XXXIV - IP 26 (Germany) 2011 - Progress report on the research project "The role of human activities in the introduction of non-native species into Antarctica and in the distribution of organisms within the Antarctic".

ATCM XXXIV - IP 32 (France) 2011 - Report on the IPY Oslo Science Conference session on non-native species.

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ATCM XXXV - WP 06 (SCAR) 2012 - Reducing the risk of inadvertent non-native species introductions associated with fresh fruit and vegetable importation to Antarctica.

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ATCM XXXV - WP 55 (Chile) 2012 - New records of the presence of human associated microorganisms in the Antarctic marine environment.

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ATCM XXXV - IP 29 (United Kingdom) 2012 - Colonisation status of known non-native species in the Antarctic terrestrial environment (update 2012).

ATCM XXXV - BP 01 (SCAR) 2012 - Continent-wide risk assessment for the establishment of nonindigenous species in Antarctica.

ATCM XXXV - BP 010 (Australia) 2012 - Assessment of environmental impacts arising from sewage discharge at Davis Station.

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ATCM XXXVI - WP 39 (Belgium, SCAR, South Africa and the United Kingdom) 2013 - Human footprint in Antarctica and the long-term conservation of terrestrial microbial habitats.

ATCM XXXVI - IP 28 (United Kingdom) 2013 - Colonisation status of known non-native species in the Antarctic terrestrial environment (update 2013).

ATCM XXXVI - IP 35 (Argentina, Spain and the United Kingdom) 2013 - The non-native grass Poa pratensis at Cierva Point, Danco Coast, Antarctic Peninsula - on-going investigations and future eradication plans.

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